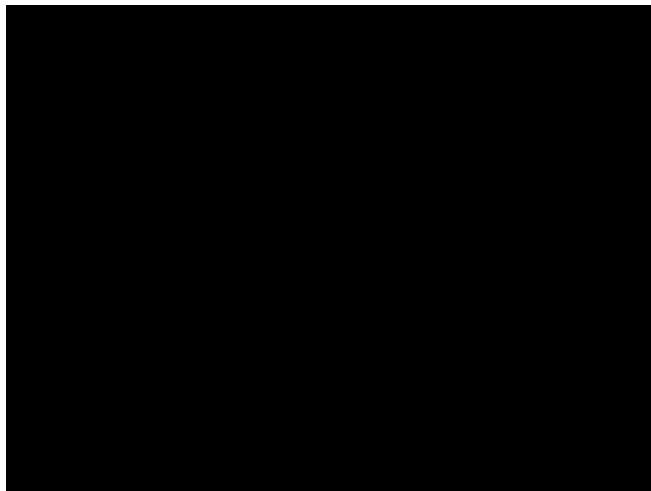




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REZULTAT RADA VIJEĆA MINISTARA U 2013. GODINI I PARLAMENTARNI EPILOG TOG RADA, PORAZNI SU. Krajnji rezultat zajedničkog rada VM i PS BiH na zakonima iz Programa rada Vijeća ministara za 2013. godinu je – 11 zakona. Od ionako izuzetno skromnog plana Vijeća ministara, od 68 zakona, finalno je, u PS, za godinu dana, usvojeno tek 16%. Dok drugi usvajaju stotine zakona, mi jedva dobacimo do dvocifrenog broja. Pri tome...

NASTAVLJA SE I POLITIKA NEPROLAZNOSTI ZA NOVE ZAKONE. Od, u PS, usvojenih zakona iz Programa rada VM, izuzmemo li „obavezni“ zakon o Budžetu, ni jedan nije novi, tzv. temeljni, zakon – svi su samo izmjene i dopune već postojećih zakonskih akata. Inače samim Programom rada VM bilo je planirano donošenje 27 temeljnih zakona u 2013. godini.

PORED 48 NEREALIZOVANIH ZAKONA, VIJEĆE MINISTARA U 2013. GODINI NIJE DONIJELO NI 11 VAŽNIH DRŽAVNIH STRATEGIJA, PLANIRANIH ZA REALIZACIJU U OVOJ GODINI.

Programom rada za 2013. godinu, bile su planirane, ali nisu utvrđene:

- Strategija BiH za borbu protiv organiziranog kriminala (2013. - 2015.),
- Strateški plan ruralnog razvoja BiH,
- Strategija razvoja statistike BiH do 2020. godine;
- Strategija za uspostavljanje poticajnog okruženja za razvoj održivog civilnog društva u BiH,
- Okvirna strategija razvoja energetskog sektora u BiH – izrada principa,
- Strategija za provođenje Konvencije Vijeća Evrope o suzbijanju i borbi protiv nasilja nad ženama i u porodici (CAHVIO),
- Strategija upravljanja državnim dugom,
- Strateška platforma i akcijski plan obrazovanja odraslih u BiH,
- Strategija transporta u BiH, te
- Strategija sigurnosti prometa na cestama u BiH.
- Strategija za poboljšanje prava nacionalnih manjina u BiH;

KASNILO SE SA USVAJANJEM DOKUMENTA OKVIRNOG BUDŽETA INSTITUCIJA BIH ZA RAZDOBLJE 2014.-2016. A BUDŽET ZA 2014. USVOJEN NA VRIJEME JER JE MMF DISCIPLINOVAO DOMAĆE POLITIČARE. Vijeće ministara BiH je Dokument okvirnog budžeta institucija BiH za razdoblje od 2014. do 2016. godine (DOP) usvojilo 23.10.2013. godine, uz kašnjenje od 114 dana, jer je Zakonom o izmjenama i dopunama Zakona o finansiranju institucija BiH predviđeno da se DOP usvoji najkasnije do 30.06. S druge strane, Budžet se u posljednje 2 godine usvaja na vrijeme, nakon što je onaj za 2011, usvojen u 2012-oj (što je još jedan svjetski kuriozitet) i nakon što je onaj za 2012, usvojen tek na kraju maja 2012, isključivo pod pritiskom MMF-a, koga su ovdašnje vlasti prisiljene slušati, zbog svojih naraslih potreba za kreditima, kojim bi začepili budžetske rupe, prije svega u entitetima.

A DUG RASTE LI RASTE. Prema zvaničnim podacima, dug BiH se, u posljednja dva mandata, praktično udvostručio. Sa manje od 4 milijarde, koliki je bio 2007. narastao na oko 7 i po milijardi KM,

na kraju 2013. I nastavlja nezadrživo rasti, jer vlast pokušava na svaki način (pa i vještački, odnosno kratkovidim zaduživanjem) održati ostatke već duboko uzdrmanog socijalnog mira, bar do izbora. Dugoročne posljedice ovog neodgovornog ponašanja će po svemu sudeći biti dramatične, jer se novac ne ulaže u pokretanje privrede, stvaranje radnih mjesta i samoodrživost, nego u predimenzioniranu javnu potrošnju. Čime vlast pokazuje da je brine isključivo vlastiti opstanak, a ne sudbina zemlje i građana.

REZULTATI RADA VIJEĆA MINISTARA U 2013. GODINI, U SFERI UTVRĐIVANJA ZAKONA, DVOSTRUKO SU LOŠIJI OD REZULTATA PRETHODNOG VIJEĆA MINISTARA U NJEGOVOJ TREĆOJ POSTIZBORNOJ GODINI. U 2013. godini, Vijeće ministara BiH je utvrdilo ukupno 34 različita zakona - 20 planiranih programom rada za ovu godinu i 14 neplaniranih. Vijeće ministara u 2009. godini usvojilo je 65 zakona – zanimljivo, gotovo jednak broj neplaniranih kao i 2013. (15) ali čak dva i po puta više planiranih (50, nasuprot 20 u 2013-oj). Što ukazuje i na daleko veću efikasnost prethodnog Vijeća ministara i na bolje planiranje i fokusiranost na realizaciju planiranog, od aktuelnog Vijeća.

UČINAK VIJEĆA MINISTARA NEUPOREDIVO JE LOŠIJI U ODNOSU NA VLADE NAJBЛИŽIH SUSJEDA. Vijeće ministara BiH je za 12 mjeseci 2013. godine utvrdilo svega 34 različita zakona. Za isto utrošeno vrijeme Vlada susjedne Crne Gore utvrdila je 92 zakona, Vlada Srbije 99, a Hrvatske čak 313 – devet puta više od Vijeća ministara BiH. Primjera radi, Vlada Hrvatske je samo na jednoj sjednici iz posljednjeg kvartala 2013. godine, utvrdila onoliko zakona koliko Vijeće ministara za godinu dana.

Među zakonima utvrđenim od strane Vlade Hrvatske, tokom 2013. godine, nalazi se 148 sa oznakom EU, tzv. evropskih zakona (koji sadržavaju obaveznu izjavu o usklađenosti prijedloga propisa s pravnom stečevinom EU). Očigledno, Vlada Hrvatske može za godinu dana utvrditi više EU zakona, nego aktuelno Vijeće ministara BiH, u sumi, za čitav četverogodišnji mandat.

I u svim drugim poređenjima BiH zaostaje za susjedima, pa je tako recimo Vijeće ministara za 12 mjeseci usvojilo 5 državnih strategija dok je Vlada Srbije usvojila 11, Vlada Crne Gore 13, a Vlada Hrvatske - 15.

TRI MINISTARSTVA NISU USVOJILA NITI JEDAN ZAKON.Kada su u pitanju realizirani zakoni u 2013. godini, najproduktivnije je bilo Ministarstvo pravde na čiji prijedlog je Vijeće ministara BiH utvrdilo ukupno 9 zakona tijekom 2013. godine, što je više od 1/4 od ukupnog broja utvrđenih zakona u prošloj godini. S druge strane, 3 ministarstva, koja su planirala ukupno 14 zakona, nisu usvojili niti jedan zakon tijekom 2013. godine - Ministarstvo komunikacija i prometa je planiralo usvajanje 10 zakona, ali nije usvojilo niti jedan, kao ni Ministarstvo obrane i Ministarstvo za ljudska prava i izbjeglice, koja su planirala usvajanje po 2 zakona u 2013. godini.

POLITIKA VIJEĆA MINISTARA BIH, IZ GODINE U GODINU, SVE VIŠE SE UDALJAVALA OD STVARNIH POTREBA GRAĐANA OVE ZEMLJE. Kada saberemo sve realizovane mjere prethodnog saziva Vijeća ministara (2007 – 2011), dolazimo do zaključka kako se među njima nalazi 2,5% onih za koje ocjenjujemo da su od izrazitog značaja za građane BiH (u vezi sa temama: korupcija, manjak stranih ulaganja, nezaposlenost, ekstremno siromaštvo, zaostajanje u procesu EU integracija,

nefunkcionalna javna uprava, itd.). Prosjek takvih mjera koje isporučuje aktuelni saziv tokom dosadašnjeg mandata je 0,9%. Dakle, prethodni saziv je donosio 2,5 puta više mjera koje su od izrazitog značaja od aktuelnog saziva. I sve to uz napomenu da je djelovanje prethodnog saziva bilo daleko od potreba građana BiH.

U TREĆEM KVARTALU 2013. GODINE NIJE ZAVRŠENA NITI JEDNA MJERA IZ AKCIONOG PLANA ZA ADRESIRANJE MAPE PUTA BiH. Osim što niti u ovom periodu nije doprinijelo provedbi presude Evropskoga suda za ljudska prava u predmetu Sejdić-Finci, s ciljem usklađivanja Ustava Bosne i Hercegovine s Evropskom konvencijom o ljudskim pravima, niti je dovelo do usvajanja Mehanizma koordinacije za pitanja u vezi s EU, što je osnova za bilo kakav nastavak pregovora sa EU, Vijeće ministara nije realizovalo čitav niz značajnih mjera iz tzv. briselske „Mape puta“ a za što je, uz PS BiH, bilo direktno odgovorno:

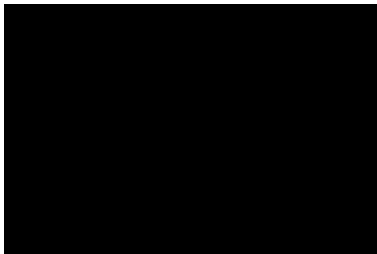
- Nije realizovana Nova strategija socijalne uključenosti BiH;
- Nije realizovan jedinstveni „Zakon o sudovima BiH“;
- Nije realizovan Zakon o besplatnoj pravnoj pomoći u BiH
- Nije realizovana Strategija za razvoj sistema infrastrukture kvaliteta i horizontalnih koordinacionih mehanizama
- Nije realizovana Sveobuhvatna strategija ruralnog razvoja
- Nije realizovano Usklađivanje Carinskog zakona BiH sa Carinskim kodeksom EU
- Nije realizovan Državni zakon o unapređenju malih i srednjih preduzeća i preduzetništva
- Nije realizovana Energetska strategija (sveobuhvatna) za BiH (uključujući unapređenje energetske efikasnosti i obnovljivih izvora energije
- Nije realizovan novi antikoruptivni, usklađen sa EU standardima, zakon o javnim nabavkama, ITD.

JEDAN PAKET EU ZAHTJEVA NIJE REALIZOVAN, A STIGAO NOVI. Pored prethodnog popisa, u Bosnu i Hercegovinu je, krajem 2012. godine, stigao još jedan popis obveza naše zemlje, koji je sačinio Štefan Fule, komesar za proširenje EU, u kojem su posebno naglašeni prioriteti iz Izvješća o napretku BiH za 2012. godinu. Prije svega, cilj navedenog popisa, kao i osobno komesara Fulea, bio je da kroz pismo preporuka pomogne institucijama Bosne i Hercegovine da jasnije prepoznaju prioritete u svom radu tijekom 2013. godine, a kako bi Izvješće o napretku BiH za 2013. godinu bilo znatno pozitivnije od prethodnih, koja su bila vrlo negativna. Na žalost, trud komesara Fulea je bio uzaludan. Prtvorilo se to u samo još jedan spisak nerealizovanih obaveza ovdašnje vlasti. Podsjetimo se zahtjeva:

- Ukinuti odredbu o smrtnoj kazni u Ustavu Republike Srpske;
- Osigurati postojanje efikasnog institucionalnog mehanizma za suradnju sa organizacijama civilnog društva na svim razinama u Bosni i Hercegovini;
- Unaprijediti pokazatelje uključenosti u školama, uključujući i aspekt podijeljenih škola u Federaciji BiH, koje su u javnosti poznate kao "dvije škole pod jednim krovom";
- Poboljšati održivost i djelotvornost u pogledu provođenja akcionih planova proizišlih iz Strategije Bosne i Hercegovine za rješavanje problema Romske zajednice u BiH;

- Donijeti izmjene i dopune Zakona o sudovima Republike Srpske, kojima se garantira potpuna usklađenost s nadležnostima Visokog sudskog i tužiteljskog vijeća (VSTV);
- Izmijeniti Zakon o Visokom sudskom i tužiteljskom vijeću, kojim će se nastaviti jačati neovisnost pravosuđa u Bosni i Hercegovini;
- Potrebno je usvojiti entitetske zakone kako bi se smanjio zaostatak u rješavanju predmeta;
- Usvojiti jedinstveni Zakon o tužiteljstvu u Federaciji BiH;
- Izraditi sveobuhvatan plan privatizacije i restrukturiranja javnih poduzeća;
- Dogovoriti kriterije za članstvo u Gospodarsko-socijalnom vijeću na državnoj razini.

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0'□'□'□□' -+□□ ' -□0+□□&□□ -+&'□,□□□ '#'4□□□'□□□□ 6&□, 5□+0□5-52□ +□□>C□4□ 6 '#&'□, #□&□ 0□□&□□□ #*'□ □&'□ -+&'□
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C	0+" '0	D	;0;0		FQF	Q
P	0+" '0	D	;0A;0	P	QD	Q
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F	0+" '0		;0;0;0	AC	FQF	Q
0	0+" '0	C	;0;0;0	A	FQF	Q
0	0+" '0	000>0000	;0;>0;0	>>	FQF	Q
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0	0+" '0	C0>00000	;0;A;0		CQCC	>Q>
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?0	0+" '0	A0A00000	;0;0A;0	A	?Q?	Q
D	0+" '0	000A00000	;0;0A;0	>F	QD	Q
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0	0+" '0	A0C00000	;0;0;0	C	FQF	Q
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0	6' ,-'0	C0C00000	;0;0;0	?	FQF	Q
0	0+" '0	C0C00000	;0;0A;0	?	FQF	Q
>	0+" '0	000?00000	;0;0;0	0	FQF	Q
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C	0+" '0	>0?00000	;0;0;0	0	Q	Q
?0	4"'0!00 '0	C0?00000	;0;0A;0		Q	Q
D	0 '0	C0D00000	;0;0;0		Q	Q
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0	0+" '0	D0F00000	;0;>A;0	C	Q	Q
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Member	Prisutan	Odsutan
Vjekoslav Bevanda	46	0
Bariša Čolak	46	0
Damir Hadžić	41	5
Damir Ljubić	41	5
Zlatko Lagumdžija	39	7
Fahrudin Radončić	38	8
Nikola Špirić	35	11
Zekerijah Osmić	34	12
Sredoje Nović	33	13
Mirko Šarović	30	4
Boris Tučić	4	0

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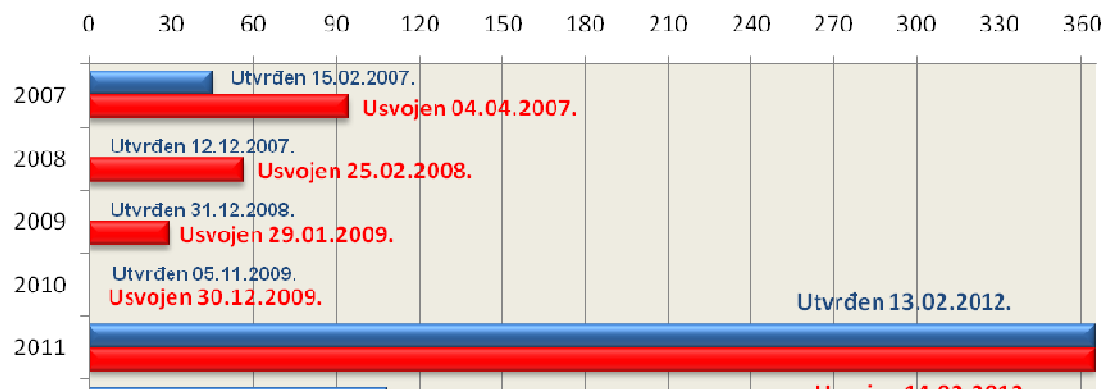
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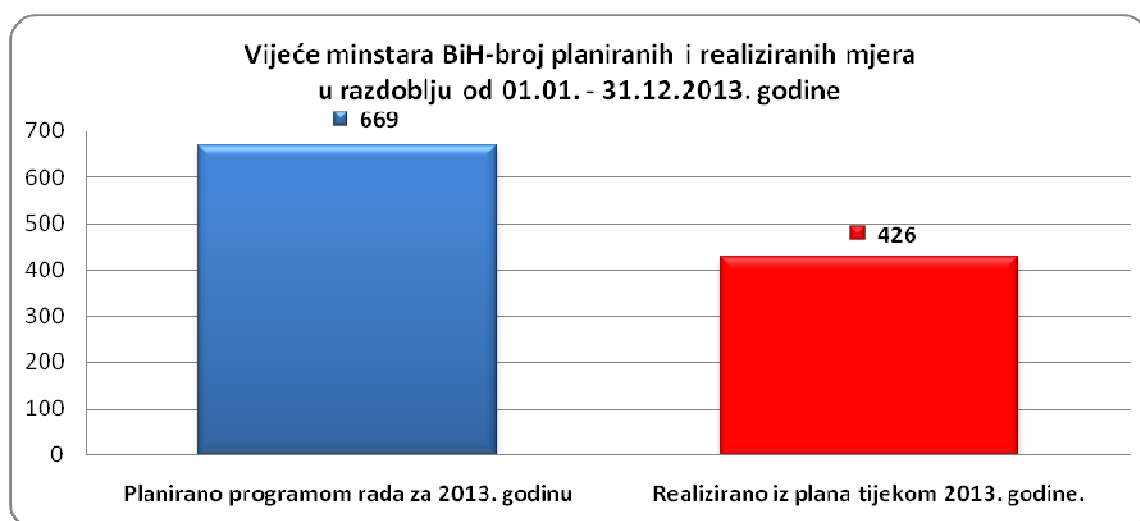
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 .+00□ □□□ *□+□□02#□□□! '□+□ .2+6□□5 \$□CCF□ 6□! '□4'□□! '□4'□□5'□5□□! '□7+6□+*652#□□□! '□□□ 6□□!□□

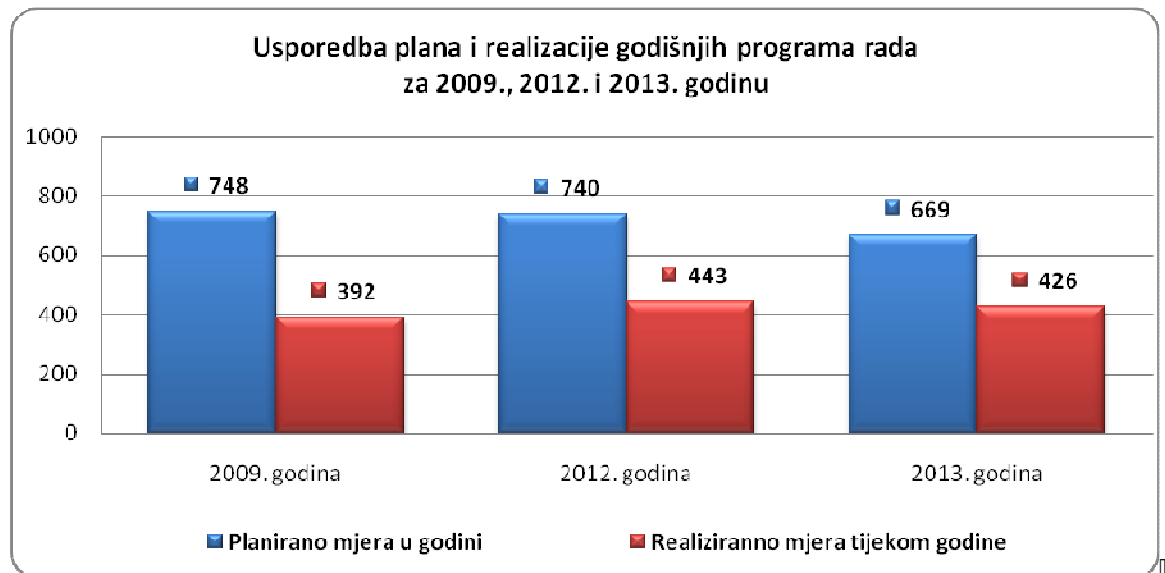
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□2+6 □□□6 +□□□0'□&□ □5□"□9□□□ "'! ' '1□ □&□ -+6□2!+ □-#□\$□. +0□□ '1□5- '4□"'□+□'□2+ !□*5□-"'#□ □ □□&□.□
2#'□□!'□□□'□5□5 '!□, "□\$□□□, □5%□'1□ -' -+□, □□ □□□ *□□0+. +0□#□+□0'□, □□ !□'#4□!'□ "□9□□ □□2#'□□!'□□□\$□ +0□
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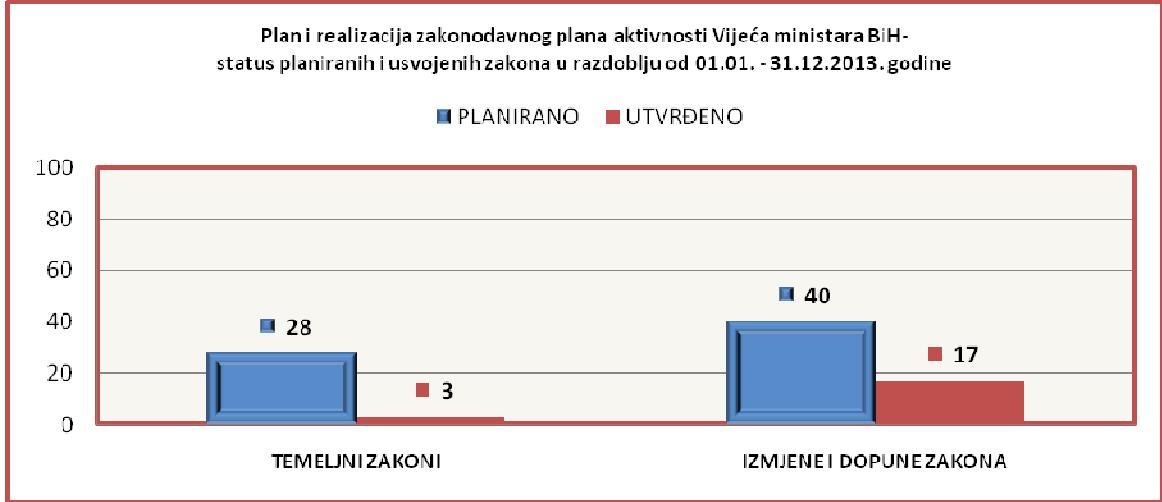
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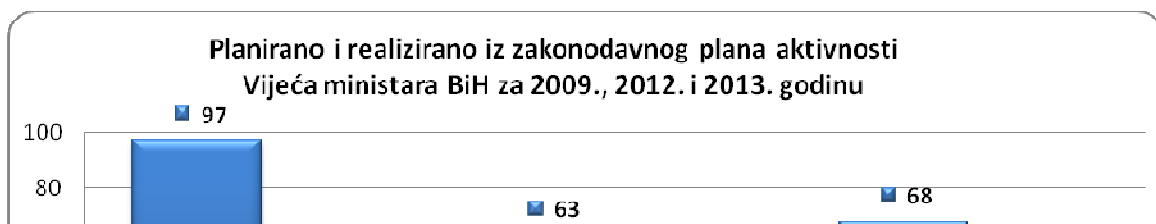


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Realizacija zakonodavnih aktivnosti Vijeća ministara BiH u 2013. godini
-utvrđeni planirani i neplanirani zakoni za 12. mjeseci 2013. godine

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**Status zakona u Parlamentarnoj skupštini BiH koji su predloženi od Vijeća
ministara BiH u razdoblju od 01.01. - 31.12.2013.godine**

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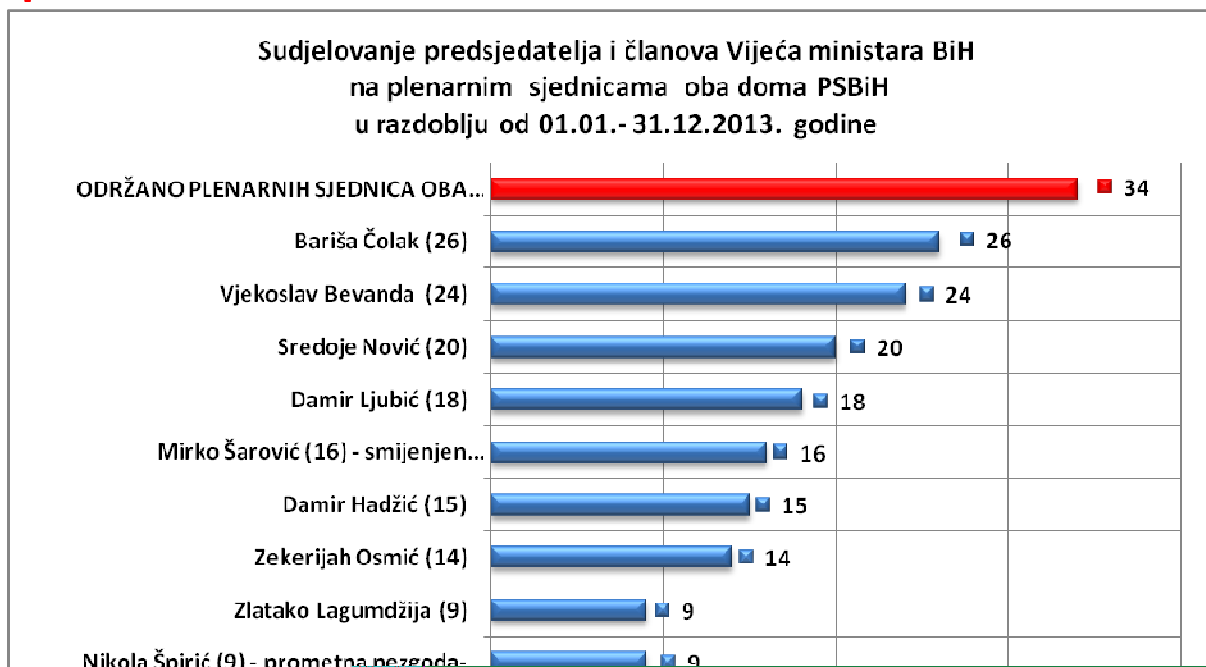


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0&0 -+600000000.+00000000 000, '!, "+0-+6500-'000'0002!+60 '0&002# '00!'0+05,"'0'00000004' -+0 '0
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